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Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 AF-04 ARA-06 EA-06 EUR-12 NEA-06 RSC-01

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TO SECSTATE WASHDC PRIORITY 7383
INFO AMEMBASSY ROME PRIORITY

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ROME FOR KITCHEN - WFC DELEGATION

E.O. 11652: N/A
TAGS: AORG, ECOSOC, UNGA
SUBJ: MEETING OF THE WORKING GROUP OF THE INFORMAL SESSION OF THE ECOSOC PROGRAM AND POLICY COORDINATION COMMITTEE - IHHSF

REF: USUN 4776

1. WORKING GROUP HELD ITS FIRST MEETING, TUESDAY PM. NOVEMBER 12. FOLLOWING DELEGATIONS ATTENDED IN ADDITION TO US: AUSTRALIA, FRG, FRANCE, NETHERLANDS, KENYA, INDIA, IRAN, USSR AND TURKEY (JAPAN CHAIRED). IN ADDITION, THERE WAS REPRESENTATION FROM THE CENTER FOR HOUSING, BUILDING AND PLANNING (CHBP).

2. FRANCE TABLED A PAPER WHICH IS REPORDUCED IN PARA 13. FRENCH PAPER WILL BE REPRODUCED AS A CONFERENCE PAPER. ESSENCE OF FRENCH PAPER IS THAT THE STATUS QUO AS REGARDS INTERNA-
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TIONAL HABITAT AND HUMAN SETTLEMENTS FOUNDATION (IHHSF)

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AND CHBP SHOULD BE MAINTAINED, ON THE GROUNDS THAT IHHSF
IS ESSENTIALLY A FINANCIAL INSTITUTION AND THEREFORE,
SINCE CHBP IS NOT FINANCIAL, THERE IS NO DUPLICATION BETWEEN
THE TWO ORGANIZATIONS.

3. USSR DEL STATED THAT HIS GOVERNMENT WOULD NOT OBJECT
TO THE FRENCH POSITION. WENT ON TO SAY THAT THE FUNCTIONS OF
THE IHHSF WERE NOT FORMULATED IN THE BEST WAY, PROBABLY
BECAUSE THE PEOPLE WHO PREPARED THE UNEP RES (UNEP 16 (II))
WHICH CREATED THE IHHSF WERE SOCIALLY AND ENVIRONMENTALLY
MINDED. WENT ON TO SAY THAT HIS DELEGATION WOULD "MOST
RESOLUTELY RESIST THE DESTRUCTION OF THE CENTER". HE
ADDED THAT THE SOCIALIST COUNTRIES, SYMPATHETIC DEVELOPED
COUNTRIES AND MANY DEVELOPING COUNTRIES WERE OF THE SAME
OPINION AND HIS DELEGATION WOULD "SPARE NO EFFORT TO APPEAL
TO THESE COUNTRIES." HIS LAST POINT WAS THAT THE USSR
WAS NOT PREPARED TO NEGOTIATE ANYTHING THAT HAD THE RESULT
OF DISMANTLING THE CENTER. STATED THAT THE US HAS ITS
REASONS AND WE HAVE OURS.

4. INDIAN DEL TOOK ISSUE WITH THE FRENCH PAPER, NOTING THAT
UNEP 16 (II) STATED THAT THE IHHSF INDEED DID HAVE OPERATIONAL
RESPONSIBILITIES, AT LEAST IN THE FIELD OF TECHNICAL
ASSISTANCE. WENT ON TO PROPOSE THAT THOSE FUNCTIONS IN THE
CHBP NOW RELATED TO FINANCIAL MATTERS SHOULD BE TRANSFERRED
TO IHHSF ON JANUARY 1, 1975; AND THAT THE DIRECTORS OF
THE IHHSF, CHBP AND UNEP SHOULD SUBSEQUENTLY MEET TO RATION-
ALIZE THE REMAINING ACTIVITIES, REPORTING TO UNEP GC III
WHERE MEMBER GOVERNMENTS COULD REVIEW THEIR PROPOSALS.
(THIS PROPOSAL SIMILAR TO PROPOSAL PROPOSED BY KENYAN DEL,
REPORTED BELOW).

5. FRG DEL STATED THAT HIS GOVERNMENT HAD SERIOUS DIFFICULTIES
WITH THE US PROPOSAL. WENT ON TO SAY THAT HE WAS AUTHORIZED
TO DISCUSS A RATIONAL TRANSFER OF PERSONS, BUT NOT A TRANSFER
OF FUNCTIONS. SUBSEQUENTLY, FRG DEL CHANGED HIS TUNE SOMEWHAT
AND PROPOSED THAT ALL CHBP FUNCTIONS RELATED TO ENVIRONMENT
BE TRANSFERRED TO IHHSF WITH ALL OTHER NON-ENVIRONMENTAL
FUNCTIONS REMAINING IN THE CHBP.

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6. AUSTRALIAN DEL CHALLENGED BOTH THE SOVIETS AND FRG IN
REGARD TO TERMINOLOGY. HE ARGUED THAT SOVIET VIEW THAT UNEP
WAS ESSENTIALLY CONCERNED WITH SOCIAL AND ENVIRONMENTAL MATTERS
WITH RESPECT TO HOUSING, AND THE FRG VIEW THAT ENVIRONMENTAL
AND NON-ENVIRONMENTAL FUNCTIONS WERE SEPARABLE, WERE PLAYING
WITH WORDS. PROBLEM WAS THAT HOUSING HAD SOCIAL, ENVIRONMENTAL,
PHYSICAL AND POLITICAL ASPECTS THAT SIMPLY COULD NOT BE BROKEN
INTO SEPARATE PIECES. SOVIET DEL RESPONDED TO AUSTRALIAN

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BY SAYING THAT WHILE WHAT THE AUSTRALIAN SAID WAS CORRECT FACT REMAINED THAT STRESS IN UNEP WAS ON ENVIRONMENTAL ASPECTS.

7. TURKISH DEL ARGUED THAT THE GA SHOULD WAIT UNTIL AFTER THE VANCOUVER CONFERENCE TO MAKE A FINAL DECISION (IT WAS NOT CLEAR WHETHER THE FINAL DECISION REFERRED TO BY TURK DEL PERTAINED TO ONLY RATIONALIZATION OR TO ESTABLISHMENT OF IHHSF AS WELL). SOVIET DEL STATED HE COULD AGREE TO TURKISH PROPOSAL TO POSTPONE UNTIL AFTER VANCOUVER.

8. KENYAN DEL PROPOSED A SOLUTION SIMILAR TO THAT PROPOSED BY INDIA, BUT WITH ADDED PROVISO THAT UNEP, AFTER EXAMINING THE RATIONALIZATION PLAN WORKED OUT BE THE DIRECTORS OF IHHSF, UNEP, AND CHBP, TRANSMIT ITS RECOMMENDATIONS TO ECOSOC WHICH IN TURN WOULD TRANSMIT ITS RECOMMENDATIONS TO THE 30TH GA. KENYAN ARGUED THAT IF MEMBER GOVERNMENTS DO NOT LIKE THE RECOMMENDATIONS OF THE THREE DIRECTORS THEY COULD ALTER THEM, BUT THAT MEMBER GOVERNMENTS WOULD HAVE BENEFIT OF THE DIRECTORS' PLAN WHICH THEY DO NOT NOW HAVE. STATED FLATLY THAT THERE WAS DUPLICATION BETWEEN CHBP AND IHHSF. KENYAN PROPOSAL SEEMED TO HAVE FAIRLY WIDE SUPPORT ALTHOUGH NO DEL SPECIFICALLY ENDORSED IT WITH POSSIBLE EXCEPTION OF INDIA. KENYAN PROPOSAL REPRODUCED IN PARA 14.

9. US DEL (KLEIN) MADE FOLLOWING POINTS. FIRST IT CLEAR FROM LANGUAGE OF RESOLUTIONS THAT CREATED IHHSF AND CHBP THAT ONE COULD USE BROAD INTERPRETATION, WITH RESULT THAT ENERGETIC DIRECTORS OF BOTH ORGANIZATIONS COULD PRETTY MUCH DO WHAT THEY WANTED TO DO WITH ALL OF THE ATTENDANT DUPLICATION OF ACTIVITIES THAT THIS WOULD ENTAIL. SECOND, THAT IN VIEW OF IMPENDING ESTABLISHMENT OF THE IHHSF BY THE 29TH GA IT IMPERATIVE THAT SOMETHING BE DONE NOW RATHER THAN LATER TO AVOID THIS POSSIBILITY; FURTHER, THAT WAITING UNTIL AFTER LIMITED OFFICIAL USE

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THE VANCOUVER CONFERENCE WAS NOT ACCEPTABLE. THIRD, THAT THE KENYAN/INDIAN PROPOSAL WAS STILL A LONG WAY FROM THE US PROPOSAL, AND CLOSER TO THE SECRETARIAT PROPOSAL, ALTHOUGH THERE WAS SOME IMPROVEMENT OVER THE SECRETARIAT PROPOSAL. FOURTH, THAT THE GROUP SHOULD AT LEAST CONSIDER THE TRANSFER OF THE ENTIRE TECHNICAL ASSISTANCE FUNCTION FROM THE CHBP TO THE IHHSF, SINCE IT WAS IN THIS AREA THAT THE RESOLUTIONS CREATING BOTH ORGANIZATIONS APPEARED TO BE IN THE MOST SERIOUS CONFLICT. THIS LATTER PROPOSAL RECEIVED NO SUPPORT WHATSOEVER.

10. A NUMBER OF QUESTIONS WERE PUT TO THE REPRESENTATIVES FROM CHPB. IN THESE INTERCHANGES CHPB REPRESENTATIVES MADE FOLLOWING POINTS: 1. THAT SECRETARIAT PROPOSAL WAS BASED ON INTERPRETATION OF UNEP 16 (II) THAT IHHSF WAS SOLELY

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A FINANCIAL INSTITUTION; 2. THAT GIVEN THE LANGUAGE OF UNEP
16 (II) IT WAS INDEED POSSIBLE TO MAKE A BROADER INTERPRE-
TATION TTHAN USED BY THE SECRETARIAT, IN WHICH CASE IT
WOULD BE VERY DIFFICULT TO ESTABLISH THE BOUNDARIES BETWEEN
IHHSF AND CHBP -- THE PRECISE DIVISION OF RESPONSIBILITIES WOULD
BE DEPENDENT UPON THE SPIRIT WITH WHICH ONE APPROACHED THE
LANGUAGE OF UNEP 16 (II) AND THOSE RESES GIVING RESPONSI-
BILITIES TO CHBP; 3. THAT THERE WAS NO REASON TO SUPPOSE
THAT IHHSF WOULD LOSE THOSE FUNDS NOW PROVIDED BY IBRD AND
UNDP TO CHBP SHOULD THE TECHNICAL ASSISTANCE FUNCTION
BE TRANSFERRED FROM CHBP TO IHHSF; 4. THAT THE SECRETARIAT
PROPOSAL WOULD RESULT IN THE TRANSFER TO TWO PEOPLE WORKING
IN THE FINANCE AREA OF CHBP PLUS TRANSFER OF ONE ADDITIONAL
PERSON TO HANDLE BACKSTOPPING OF THE SMALL NUMBER OF TECHNICAL
ASSISTANCE PROJECTS INCLUDED IN SECRETARIAT PROPOSAL.

11. MEETING ENDED WITH THE UNDERSTANDING THAT KENYA WOULD
PREPARE A COMPLETE DRAFT RESOLUTION IN CONSULTATION WITH OTHERS,
PARTICULARLY FRANCE AND TURKEY. IT ALSO AGREED THAT THE CHBP
WOULD PREPARE A PAPER STATING PRECISELY WHAT WAS MEANT
IN TERMS OF POSTS AND FUNCTIONS WITH RESPECT TO SECRETARIAT
PROPOSAL. NEXT MEETING OF WORKING GROUP TO BE SOMETIME
WEEK OF NOV. 18.

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R 131953Z NOV 74
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TO SECSTATE WASHDC PRIORITY 7384
INFO AMEMBASSY ROME PRIORITY

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12. COMMENT. IT SEEMS TO BE CLEAR THAT THE WORKING GROUP
IS DRIFTING TOWARDS KENYAN/INDIAN PROPOSAL. THIS PROPOSAL
SHOULD APPEAL TO THOSE DELEGATIONS (SOVIET, FRANCH,
TURKS) WHO WISH TO MAINTAIN THE STATUS QUO, SINCE PROPOSAL
COULD BE VIEWED AS A DELAYING ACTION, POSSIBLY THE BEGINNING
OF DEATH THROES. KENYAN/INDIAN PROPOSAL SHOULD ALSO APPEAL
TO THOSE DELEGATIONS WHO APPEAR TO BE SERIOUS ABOUT RATION-
ALIZATION BUT WHO WISH TO EXAMINE THE SITUATION MORE CAREFULLY
(PROBABLY AUSTRALIA, FRG, NETHERLANDS, POSSIBLY IRAN).
THE PROPOSAL SHOULD ALSO APPEAL TO THOSE DELEGATIONS (KENYA,
INDIAN) WHO PROBABLY CARE LITTLE ABOUT RATIONALIZATION
BUT WHO WANT TO GIVE IHHSF SOME SEMBLANCE OF A PERMANENT
BUDGET BY TRANSFERRING FUNCTIONS FROM CHBP TO IHHSF,
YET FEEL THAT THE TIME EVIDENTLY IS NOT PROPITIOUS TO PRESS
FOR A MAJOR TANSFER NOW (POSSIBLY WITH GOOD REASON, SINCE
IT APPEARS THERE IS ONLY PARTIAL G-77 SUPPORT TO IDEA).
SHOULD THIS DRIFT GAIN MOMENTUM THE US WILL BE FACED WITH
A CHOICE OF ADHERING TO ITS PRESENT POSITION, IN WHICH CASE
WE WOULD PROBABLY STAND ALONE, OR GOING ALONG WITH THE CON-
SENSUS ON THE ASSUMPTION THAT THE SCENARIO EMANATING FROM
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THE KENYAN/INDIAN PROPOSAL WOULD ULTIMATELY BRING ABOUT THE
RESULTS WE WANT (I.E., (AT A MINIMUM, THE TRANSFER OF TECHNICAL
ASSISTANCE FUNCTIONS FROM CHBP TO IHHSF). WE ARE NOT NOW
IN A POSITION TO MAKE A RECOMMENDATION BUT WILL DO SO AFTER
THE WORKING GROUP MEETS NEXT WEEK AND AFTER WE HAVE A BETTER
FEEL FOR THE INTENTIONS OF THE JAMAICANS WHO, WHILE ONE OF
THE MOST ACTIVE COUNTRIES IN THE HOUSING FIELD, WERE STRANGELY
ABSENT FROM THE FIRST WORKING GROUP SESSION. THE LIKELIHOOD
OF AN ACCEPTABLE SCENARIO EVOLVING FROM THE KENYAN/INDIAN
PROPOSAL (OR SOMETHING LIKE IT) WILL DEPEND IN OUR JUDGEMENT
ON AMONG OTHER THINGS: (1) DEGREE TO WHICH COUNTRIES LIKE
AUSTRALIA, NETHERLANDS, FRG AND IRAN ARE CONVINCED THAT THERE
REALLY IS A DUPLICATION BETWEEN THE TWO ORGANIZATIONS
(THIS CONVICTION CLEARLY STRENGTHENED BY REMARKS OF CHBP
REPRESENTATIVE AT WORKING GROUP MEETING AS NOTED PARA 10);
(2) THE ABILITY OF COUNTRIES LIKE KENYA AND INDIA TO MUSTER
SUPPORT FROM FENCE-SITTING COUNTRIES IN THE G-77, WHOSE SUPPORT
WE HAVE BEEN LED TO BELIEVE IS WAVERING BETWEEN
SUPPORT FOR IHHSF AND SUPPORT FOR CHBP, WITH TRANSFERRING
OF TECHNICAL ASSISTANCE FUNCTIONS AS THE ULTIMATE "COMPRO-
MISE"; AND (3) THE ABILITY OF KENYANS AND INDIANS TO CONVINCE
ALL CONCERNED THAT THE US INITIATIVE TO TRANSFER FUNCTIONS
FROM THE CHBP TO THE IHHSF IS NOT PREDICATED ON SOME DEVIOUS
ULTERIOR MOTIVE. WITH REGARD TO LATTER POINT, THERE APPEARS
TO BE AN UNDERCURRENT OF SENTIMENT THAT US INITIATIVE IS

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SOMEHOW OR OTHER A DEVIOUS ONE. THUS, WE HAVE BEEN ASKED BY AT LEAST ONE DELEGATION (FRG) "WHAT OUR MOTIVES REALLY ARE" AND AS NOTED ABOVE THE SOVIETS HAVE STATED THAT "THE US HAS ITS REASONS." RATIONALIZATION PER SE APPEARS TO BE A WEAK REED ON WHICH THE US CAN REST ITS CASE. FINALLY, THERE HAVE BEEN NUMEROUS ALLUSIONS BOTH IN ORKING GROUP AND IN INFORMAL SESSION OF PPCC EARLIER THAT THE US IS OUT TO "DESTROY THE CENTER."

13. FOLLOWING IS FRENCH PROPOSAL.

QUOTE FONDS DE CONCOURS INTERNATIONAL DE L'HABITAT ET DES ESTABLISSEMENTS HUMAINS

LE FONDS DE CONCOURS INTERNATIONAL DE L'HABITAT ET DES ETABLISSEMENTS HUMAINS EST UNE EMANATION DU PROGRAMME DES
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NATIONS UNIES ET DOIT AGIR DANS LE CADRE DE L'ENVIRONNEMENT. LE DIRECTEUR EXECUTIF DU PNUE A LA RESPONSABILITE D'ADMINISTRER LE FONDS DE CONCOURS ET DE FOURNIR LES SERVICES TECHNIQUES ET FINANCIERS RELATIFS A CETTE INSTITUTION (RESOLUTION 16 II DU PNUE).

LE FONDS DE CONCOURS NE PEUT DONC FONCTIONNER QUE DANS DES CONDITIONS IDENTIQUES A CELLE DU PNUE, C'EST-A-DIRE QU'IL DOIT CONFIER L'EXECUTION DE SES PROGRAMMES AUX ORGANISMES DES NATIONS UNIES EXISTANTET EN PARTICULIER AU CENTRE DE L'HABITATION DE LA COORDINATION ET DE LA PLANIFICATION.

LE CENTRE DE L'HABITATION, DE LA CONSTRUCTION ET DE LA PLANIFICATION CONSERVERA AINSI LA TOTALITE DES FONCTIONS QU'IL ASSUME ACTUELLEMENT ET, GRACE A L'APPORT FINANCIER DU FONDS DE CONCOURS, POURRA ACCROITRE SES ACTIVITES OPERATIONNELLES DANS LE SENS INDIQUE PARLE FONDS. DE CETTE MANIERE UNE SITUATION PRECISE ENTRE LES MOYENS ADMINISTRATIFS ET LES SOURCES DE FINANCEMENT PERMETTRA D'EVITER UNE DUPLICATION DES RESPONSABILITES ET DES TACHES ACCOMPLIES DANS LE DOMAINE DE L'HABITAT.

14. FOLLOWING IS KENYAN PROPOSAL.

QUOTE SUGGESTED OPERATIVE PARAGRAPHS

1. RECOGNIZES THE IMPORTANCE OF PREVENTING DUPLICATION OF FUNCTIONS WITHIN THE UNITED NATIONS;

2. RECOMMENDS THAT THE GENERAL ASSEMBLY ESTABLISH AS OF JANUARY 1, 1975, AN INTERNATONAL HABITAT AND HUMAN SETTLEMENTS FOUNDATION IN ACCORDANCE WITH PARAGRAPH 1 OF DE DECISION

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16 (II) OF THE UNEP GOVERNING COUNCIL;

3. CALLS UPONTHE SECRETARY-GENERAL TO TRANSFER TO THE
IHHSF, UPON ITS CREATION, THE FUNCTION OF HOUSING, FINANCE
AND TECHNICAL CO-OPERATION ACTIVITIES BEING CARRIED OUT BY
THE CENTER UNDER THIS FUNCTION, TOGETHER WITH ANY OVERHEAD
RESOURCES ALLOCATED FOR THAT PURPOSE IN ACCORDANCE WITH THE
STATEMENT DELIVERED ON BEHALF OF THE SECRETARY-GENERAL TO
THE INFORMAL CONSULTATION MEETING OF THE POLICY AND PROGRAMME
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CO-ORDINATION COMMITTEE OF THE COUNCIL ON OCTOBER 25, 1974;

4. REQUESTS THE EXECUTIVE DIRECTOR OF UNEP AND THE
UNDER-SECRETARY-GE
NERAL FOR ECONOMIC AND SOCIAL AFFAIRS,
IN CONSULTATION WITH THE EXECUTIVE DIRECTOR OF IHHSF AND THE
DIRECTOR OF THE CENTER FOR HOUSING, BUILDING AND PLANNING
TO IDENTIFY THOSE ADDITIONAL FUNCTIONS IN THE CENTER FOR
HOUSING, BUILDING AND PLANNING, WHICH ARE RELEVANT TO THE
OPERATION OF THE IHHSF, AND TO RECOMMEND TO THE G.C. III
APPROPRIATE MEASURES FOR RATIONALISATION OF THESE FUNCTIONS
BETWEEN THE CENTER AND THE IHHSF;

5. INVITES THE GOVERNING COUNCIL OF UNEP TO SUBMIT ITS
REPORT TO THE 59TH SESSION OF THE ECOSOC ON ITS RECOMMENDATIONS
FOR THE RATIONALIZATION OF IHHSF WITH THE CENTER;

6. RECOMMENDS THAT FUNCTIONS TRANSFERRED TO THE CENTER FOR
HOUSING, BUILDING AND PLANNING TO IHHSF CONTINUE TO BE FUNDED
AS IN THE PAST;

7. REQUESTS THE SECRETARY-GENERAL TO REPORT TO THE GENERAL
ASSEMBLY AT ITS 30TH SESSION THROUGH THE ECOSOC ON THE
PROGRESS MADE TOWARDS RATIONALISING THE FUNCTIONS OF THE
CENTER AND THE FOUNDATION. UNQUOTE
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